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This is a Post-print version of a publication
published by Elsevier
in Journal of Cleaner Production

DOI: 10.1016/j.jclepro.2020.121555

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Please cite the publication as follows:

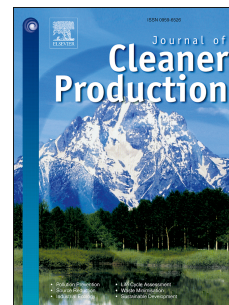
Araya, N., Kraslawski, A., Cisternas, L. (2020). Towards mine tailings valorization: Recovery of critical materials from Chilean mine tailings. Journal of Cleaner Production, vol. 263. DOI: 10.1016/j.jclepro.2020.121555

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Journal Pre-proof

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PII: S0959-6526(20)31602-4

DOI: <https://doi.org/10.1016/j.jclepro.2020.121555>

Reference: JCLP 121555

To appear in: *Journal of Cleaner Production*

Received Date: 16 June 2019

Revised Date: 6 March 2020

Accepted Date: 5 April 2020

Please cite this article as: Araya N, Kraslawski A, Cisternas LA, Towards mine tailings valorization: Recovery of critical materials from Chilean mine tailings, *Journal of Cleaner Production* (2020), doi: <https://doi.org/10.1016/j.jclepro.2020.121555>.

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Credit author statement

Natalia Araya: Conceptualization, Methodology, Validation, Formal analysis, Investigation, Writing-original draft, Visualization,

Andrzej Kraslawski: Conceptualization, Methodology, Writing- review and editing, Supervision.

Luis A. Cisternas: Conceptualization, Validation, Formal analysis, Writing- review and editing, Visualization, Supervision, Funding acquisition.

Journal Pre-proof

Towards mine tailings valorization: Recovery of critical materials from Chilean mine tailings

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1 Words: 10060

2 Towards mine tailings valorization: Recovery of critical materials from Chilean mine
3 tailings

4 Abstract

5 The mining industry produces large volumes of mine tailings – a mix of crushed rocks
6 and process effluents from the processing of mineral ores. Mine tailings are a major
7 environmental issue due to implications related to their handling and storage.

8 Depending on the mined ore and the process used, it may be possible to recover
9 valuable elements from mine tailings, among other critical raw materials (CRMs) like
10 rare earths, vanadium, and antimony.

11 The aim of this study was to investigate the techno-economic feasibility of producing
12 critical raw materials (CRMs) from mine tailings. Data from 477 Chilean tailings facilities
13 were analyzed and used in the techno-economic assessment of the valorization of mine
14 tailings in the form of CRMs recovery. A review of applicable technologies was
15 performed to identify suitable technologies for mine tailings processing. To assess the
16 economic feasibility of CRMs production, net present value (NPV) was calculated using
17 the discounted cash flow (DCF) method. Sensitivity analysis and design of experiments
18 were performed to analyze the influence of independent variables on NPV. Two options
19 were assessed, rare earth oxides (REOs) production and vanadium pentoxide (V_2O_5)
20 production. The results show that it is possible to produce V_2O_5 with an NPV of 76
21 million US\$. In the case of REOs, NPV is positive but rather low, which indicates that
22 the investment is risky. Sensitivity analysis and the ANOVA run using the design of

23 experiments indicated that the NPV of REOs is highly sensitive to the price of REOs
24 and to the discount rate.

25 Keywords: mine tailings; critical raw materials; techno-economic assessment;
26 discounted cash flow; sensitivity analysis.

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42 1. Introduction

43 Mine tailings are waste from the processing of mineral ores. They are a mixture of
44 ground rocks and process effluents generated during processing of the ores, and their
45 composition depends on the nature of the mined rock and the recovery process used. In
46 copper mining, tailings can account for 95-99% of crushed and ground ores (Edraki et
47 al., 2014). Worldwide, mine tailings are produced at a rate of anywhere from five to
48 fourteen billion tons per year (Adiansyah et al., 2015; Edraki et al., 2014; Schoenberger,
49 2016).

50 In view of the volumes of mine waste produced and the nature of the chemicals
51 involved, the storage and handling of mine tailings is a significant environmental
52 problem. Mine tailings are a source of serious contamination of soils and groundwater
53 with nearby communities particularly badly affected by the results of eolian and water
54 erosion of tailing disposal sites (Mendez and Maier, 2008). Another cause of
55 environmental pollution from mine tailings is acid mine drainage (AMD) (Larsson et al.,
56 2018; Moodley et al., 2017). AMD is formed from the exposure of sulfide ores and
57 minerals to water and oxygen, once the ore is exposed, sulfate and heavy metals are
58 released into the water (Moodley et al., 2017). AMD is considered one of the most
59 significant forms of water pollution and the USA Environmental Protection Agency (US-
60 EPA) considers it to be the second only to global warming and ozone depletion in terms
61 of ecological risk (Moodley et al., 2017).

62 Tailing storage facilities (TSF), also called tailing deposits, are the source of most
63 mining-related disasters (Schoenberger, 2016). Approaches to the handling and storage
64 of mine tailings include riverine disposal, wetland retention, backfilling, dry stacking and

65 storage behind dammed impoundments (Kossoff et al., 2014). Mine tailings dam failures
66 can have catastrophic consequences. 237 cases of significant tailings accidents were
67 reported for the period 1971 to 2009 (Adiansyah et al., 2015). More recently, in January
68 2019, an accident at the Córrego do Feijão mine in Brumadinho in the metropolitan
69 region of Belo Horizonte in southeastern Brazil killed at least 65 people with about 280
70 people were missing (De Sá, 2019).

71 To achieve a circular economy model, the valorization of mine tailings is crucial for the
72 mining industry, which needs to improve its processes to minimize its environmental
73 impact and close the loops (Kinnunen and Kaksonen, 2019). Different approaches to
74 tailings valorization can be taken, such as reprocessing to extract metals and minerals,
75 tailings as backfill material, tailings as construction material, energy recovery and
76 carbon dioxide sequestration (Lottermoser, 2011).

77 Challenges that the mining industry needs to face to achieve the valorization of tailings
78 aligned with circular economy principles include improving the rather limited knowledge
79 about mineralogy, impurities concentration, and the quantity of tailings; developing new
80 business models that take account of price development, lower disposal costs, and
81 market demand; providing institutional impulse indispensable to encourage the
82 transformation from a linear to a circular economy; technology development to make
83 processes economically feasible since most mine tailings have low grades of different
84 elements mixed with residues of previous processes (Kinnunen and Kaksonen, 2019;
85 Lottermoser, 2011).

86 Due to the geological heterogeneity of the rocks mined and the continuous flow
87 processes used in mineral processing, tailings deposits contain large quantities of

88 valuable elements whose recovery could bring potential economic benefits. A number of
89 studies have investigated the recovery of valuable elements from mine tailings (Ahmadi
90 et al., 2015; Alcalde et al., 2018; Andersson et al., 2018; Ceniceros-Gómez et al., 2018;
91 Falagán et al., 2017; Figueiredo et al., 2018; Khalil et al., 2019; Khorasanipour, 2015;
92 Mohamed et al., 2017; Sracek, O., Mihaljevič, M. Křibek, B., Majer, V. Veselovský,
93 2010).

94 As shown by recent studies (Ceniceros-Gómez et al., 2018; Markovaara-Koivisto et al.,
95 2018; Moran-Palacios et al., 2019; Tunsu et al., 2019), among elements contained in
96 mine tailings, there are many critical raw materials (CRMs) . Raw materials have
97 significant economic importance and are utilized in the manufacture of a wide range of
98 goods. In particular, critical raw materials can be applied in areas such as alternative
99 energy production and communications devices, and they play a significant role in the
100 development of globally competitive and eco-friendly innovations. Securing access to a
101 stable supply of many raw materials has become a major challenge for national and
102 regional economies with a limited production, which relies on imports of numerous
103 minerals and metals (European Commission, 2017a).

104 Many studies have examined the criticality of raw materials. This study utilizes the list
105 compiled by the European Commission (EC), where raw materials are considered
106 critical when they are both of high economic importance for the European Union (EU)
107 and vulnerable to supply disruptions (European Commission, 2017b). The term
108 “vulnerable to supply disruption” means that their supply is associated with a high risk of
109 not meeting the demand of the EU industry. High economic importance means that the
110 raw material is of fundamental importance to industry sectors that create added value

111 and jobs, which may be lost in the case of inadequate supply and if adequate
112 substitutes cannot be found (Blengini et al., 2017). The most critical metals are those for
113 which supply constraints result from the fact that they are largely or entirely mined as
114 by-products, generate environmental impacts during production, have no effective
115 substitutes, and are mined in areas prone to geopolitical conflict (Graedel et al., 2015).

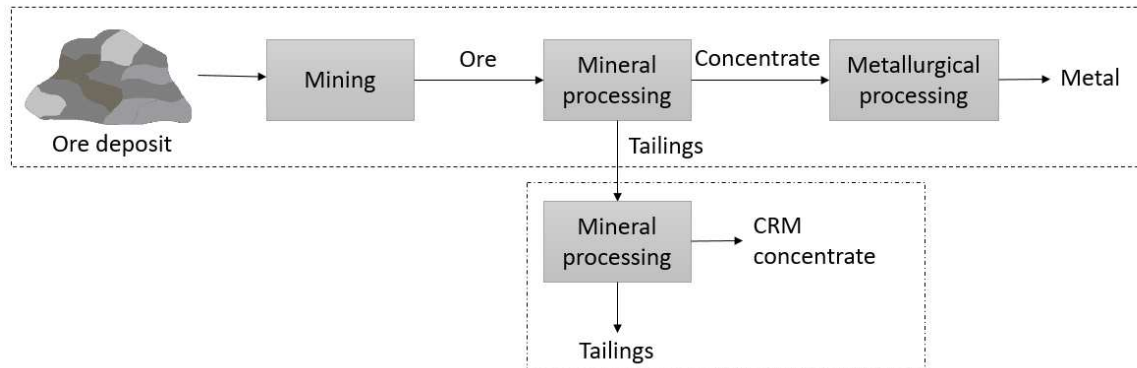
116 In 2011, the European Commission (EC) published a list of 14 raw materials that are
117 critical for emerging technologies of European industries, so-called critical raw materials
118 (CRMs) (European Commission, 2017a, 2014, 2011). The list has been updated twice
119 since 2011, the last update was in 2017, and it currently contains twenty-seven CRMs
120 including 3 element groups: light rare earth elements (LREEs), heavy rare earth
121 elements (HREES) and platinum group elements.

122 According to the International Union for Pure and Applied Chemistry (IUPAC), rare earth
123 elements (REEs) are a group of 17 elements that includes lanthanides, composed of 15
124 elements, and yttrium and scandium, which are included in this group due to the
125 similarity in chemical characteristics. REEs can be found in over 250 different minerals
126 (Jordens et al., 2013; Sadri et al., 2017). REEs have an important role in the transition
127 to green technologies because of their use in crucial components such as permanent
128 magnets and rechargeable batteries, and their use as catalysts (Koen Binnemans et al.,
129 2013). China is responsible for almost 80% of the global supply of REEs, such
130 monopoly has raised concerns about a possible shortage of supply, (Hornby and
131 Sanderson, 2019; Vekasi and Hunnewell, 2019).

132 Other elements on the list of CRMs are platinum group elements (PGEs), which include
133 ruthenium (Ru), rhodium (Rh), palladium (Pd), osmium (Os), iridium (Ir) and platinum

134 (Pt). These metals are very rare in the Earth's continental crust, ranging from 0.022 ppb
 135 for iridium to 0.52 to Pd (Mudd et al., 2018).

136 Nowadays, due to the increasing demand for CRMs, new sources are being sought,
 137 and secondary sources such as metal scrap and industrial waste are attracting more
 138 attention. The use of the hitherto unexploited secondary sources can reduce demand
 139 for virgin materials and, in consequence, contribute to a decrease in mining production.
 140 One of the core principles of the circular economy is the reduction and minimization of
 141 resource use, and ways to achieve that goal include recycling and reuse of wastes
 142 (Kirchherr et al., 2017). Mine tailings from mineral processing of a certain branch of the
 143 metal industry could be used as a source in a process designed to obtain one or more
 144 critical raw materials, a simplified flowsheet of this idea is shown in Fig. 1.



145
 146 Fig. 1: Simplified mining processes flowsheet featuring conventional processes to obtain
 147 metal and the re-processing of tailings to obtain CRMs.

148 Chile has a long history of mining and large-scale mining started in the first decade of
 149 the twentieth century. In 2016, Chilean mining exports were valued at 30,379 million
 150 USD according to the National Service of Geology and Mining (SERNAGEOMIN), 90%

151 of which came from copper mining (SERNAGEOMIN, 2017). Chile is the world's leading
152 producer of copper. Currently, a decrease in the grade of mined copper ores is being
153 observed, which increases the amount of processed ore and, consequently, leads to
154 greater tailings deposits for the same level of copper production. Currently, Chile
155 produces 1,400,000 tons of mine tailings daily and there are 696 tailings storage
156 facilities (TSF) (SERNAGEOMIN, 2018).

157 The objective of this study is to conduct a technical and economic assessment of the
158 valorization of mine tailings of Chile as a source of CRMs. Therefore, the research
159 questions addressed in this paper are:

160 What critical materials can be recovered from mine tailings?

161 What are the challenges in the production of critical materials using mine tailings as a
162 source?

163 In recent years, the use of secondary sources for obtaining raw materials has gained
164 growing importance. This research supplements these works with a techno-economic
165 feasibility study for producing critical raw materials from mine tailings.

166 The data used in the study refer to mine tailings samples of 477 Chilean copper mining
167 industrial deposits. These data have not been previously used to assess the economic
168 potential of the recovery of critical materials.

169 2. Methodology

170 The first step to evaluate the recovery of CRMs from mine tailings is the calculation of
171 the amount of each CRM present in tailings. The feasibility of recovery is next assessed
172 for critical materials found in larger quantities.

173 In the technological assessment, technologies for processing mine tailings are first
174 examined. If no technologies are available, technologies for processing ore, as an
175 analogous process, are considered taking into account differences between the
176 processing of ore and processing of waste.

177 In the economic assessment, the discounted cash flow (DCF) method is used to assess
178 the feasibility of the options for the recovery CRMs from mine tailings. This method has
179 been widely used for valuation projects (De Reyck et al., 2008; Kodukula and
180 Papudesu, 2006; Žižlavský, 2014). DCF is a commonly adopted economic valuation
181 technique and consists of discounting expected cash flow of a future project at a given
182 discount rate and then summing all the cash flows of a determined period of time
183 (Ibáñez-Forés et al., 2014; Žižlavský, 2014).

184 Sensitivity analysis is performed to assess the impact of various parameters on the NPV
185 of CRMs recovery from mining tailings. Sensitivity analysis is a tool used to analyze how
186 different values of a set of independent variables affect a dependent variable. The sale
187 price of critical materials, operating costs, capital costs, and discount rate are the main
188 inputs in the DCF method, then these variables are studied in the sensitivity analysis.

189 These variables and interactions among them were also tested using a design of
190 experiments with response surface methodology.

191 3. Mine tailings assessment

192 Mining is one of the main economic activities in Chile due to the country's favorable
193 geochemical and mineralogical characteristics. Chile is the world's leading producer of
194 copper, producing 5,552.6 thousand tons of copper in 2016 (SERNAGEOMIN, 2017),
195 the world's second supplier of molybdenum, producing 62,746.1 tons in 2017, and the

196 second producer of lithium, producing 77,284 tons of lithium carbonate in 2017
197 (SERNAGEOMIN, 2017). For some regions in Chile, mining is the main economic
198 activity; most mining activity is found in the Atacama Desert in northern Chile.

199 The Atacama Desert is the driest non-polar desert on the earth, and its copper ore
200 deposits are world-class porphyry copper deposits (Oyarzún et al., 2016; Tapia et al.,
201 2018). Porphyry deposits are the principal sources of copper and molybdenum
202 (Khorasanipour and Jafari, 2017). Porphyry deposits consist of distributed and
203 stockwork sulfide mineralization located in various host rocks that have been altered by
204 hydrothermal solutions into roughly concentric zonal patterns (Dold and Fontboté,
205 2001).

206 Chilean mining processing plants produce large quantities of waste every year. Tailings
207 dams are the most common type of tailing deposit in the country (Ghorbani and Kuan,
208 2017). Previously, prior to the adoption of appropriate regulations, tailings were
209 abandoned in deposits and no efforts were made to ensure the safety of the nearby
210 communities but nowadays the handling and storage of tailings are strictly regulated. In
211 2011, the Law 22.551 was promulgated. It regulates the closing of mining facilities and
212 specifies that tailings must be physically and chemically stabilized (Ministerio de
213 Minería, 2011; SERNAGEOMIN, 2011).

214 In Chile, there are 696 mine tailings deposits registered in a national registry, compiled
215 between 2016 and 2018. The registry is expected to be updated as new mine tailings
216 facilities are opened and old abandoned tailing deposits are discovered. Antofagasta
217 Region hosts larger mine tailings deposits (SERNAGEOMIN, 2018) because of the size
218 of the mining sector in this region, which accounts for 47% of the contribution to Chilean

219 mining activity. The most serious problems associated with tailings and handling and
220 storage of tailings are related to the seismic nature of the country, and risks associated
221 with tailings dam failure include fatalities, serious water contamination, and destruction
222 of the land.

223 3.1. Characterization of mine tailings

224 The chemical composition of tailings in 477 mine tailings deposits is available on the
225 website of the National Service of Geology and Mining of Chile (SERNAGEOMIN)
226 (SERNAGEOMIN, 2018). This database contains values for concentrations of 56
227 elements, including 22 CRMs featuring on the latest EC list. The CRMs analyzed in the
228 SERNAGEOMIN database are vanadium, cobalt, yttrium, niobium, scandium, hafnium,
229 tantalum, antimony, bismuth, tungsten, lanthanum, cerium, praseodymium, neodymium,
230 samarium, europium, gadolinium, terbium, dysprosium, holmium, erbium, thulium,
231 ytterbium and lutetium (SERNAGEOMIN, 2018).

232 Chemical composition in each mine tailings deposit is different and it depends on the
233 type of mineral rocks mined and the processes used in the plant. In the geochemical
234 characterization of Chilean tailings, it can be noticed that most tailings deposits have a
235 high percentage of silicon oxide or ferric oxide due to the type of minerals processed
236 (SERNAGEOMIN, 2018).

237 Data in the SERNAGEOMIN database are classified by the current status of the tailings
238 deposits: active, inactive, and abandoned. In the methodology used in this study, only
239 inactive and abandoned tailings were analyzed, because their volume and chemical
240 composition do not change over time. In the case of active tailings, although their
241 volume is greatest, their chemical composition may change over the course of years,

242 which is why they have not been considered in this study. Mine tailings of the
 243 Antofagasta Region are examined because the tailing volume storage is greater in this
 244 region than in other regions. The TSFs analyzed cover 16 inactive deposits. The
 245 location of mine tailings of the Antofagasta Region can be seen in Fig. 2.



246
 247 Fig. 2: Tailings storage facilities in Antofagasta Region, blue represents inactive or
 248 abandoned deposits and red is for active deposits.

249 CRMs found in larger quantities are given in Table 1. The sum of REEs was also
 250 calculated, to produce REE concentrate or mischmetal, which is an alloy of REEs. The
 251 sum of REEs does not consider scandium because it is separated in a different process.

252 Table 1: Total tonnage and uses of CRMs present in inactive tailings deposits of the
 253 Antofagasta Region (16 deposits).

CRMs	Tons	Uses
Vanadium (V)	46,110	Most of the vanadium produced is used in ferrovanadium or as a steel additive. Another use is as vanadium pentoxide.
Cerium (Ce)	22,886	Cerium is used as a catalyst converter for carbon monoxide emissions, as an additive in glass for reducing UV transmission, and in carbon-arc lighting.
Cobalt (Co)	16,940	The main uses of cobalt are in battery chemicals for Ni-Cd, Ni-metal hydride and Li-ion battery types, superalloys, hard materials, catalysts, and magnets.
Yttrium (Y)	16,039	Yttrium is used for energy-efficient fluorescent lamps, in the treatment of

		various cancers, in aerospace surface and barriers, as a superconductor, in aluminum and magnesium alloys, and in-camera lenses.
Neodymium (Nd)	14,880	Neodymium is used to create high-strength magnets for computers, cell phones, medical equipment, electric cars, wind turbines, and audio systems. It is also used in the glass and ceramic industries.
Lanthanum (La)	10,253	Lanthanum is used in nickel metal hydride rechargeable batteries for hybrid automobiles, in high-quality camera and telescope lenses, and in petroleum cracking catalysts in oil refineries.
Scandium (Sc)	9,359	Scandium is used to increase strength and corrosion resistance in aluminum alloys, in high-intensity discharge lamps, and in fuel cells to increase efficiency at lower temperatures.
Niobium (Nb)	4,823	Niobium is used in high strength low alloy (HSLA) steels as ferroniobium and in superconducting magnets.
Antimony (Sb)	3,751	Principal uses for antimony are in alloys with lead and tin, and in lead-acid batteries.
Samarium (Sm)	3,456	The main use of samarium is in cobalt-samarium alloy magnets for small motors, quartz watches, and camera shutters. Samarium is also used in lasers.
Gadolinium (Gd)	3,357	Gadolinium is mainly used for NdFeB permanent magnets, lightning applications and in metallurgy.
Praseodymium (Pr)	3,245	Praseodymium is used in NdFeB magnets, ceramics, batteries, catalysts, glass polishing and fiber amplifiers.
Dysprosium (Dy)	2,705	Dysprosium is used mainly and almost inclusively in NdFeB magnets.
REEs (total)	82,254	

254 3.2. Technology Assessment

255 A literature review was conducted to investigate the available technologies for the
 256 recovery of critical raw materials from mine tailings. If no technologies are available for
 257 tailings processing, then those used for processing of primary ores are considered as a
 258 reference. It is important to notice that mine tailings are already in the form of slurry or
 259 paste, depending on the percentage of water present, so there are no mining costs,
 260 which represent approximately 43% of operating cost in a mine (Curry et al., 2014).

261 Existing technologies for CRMs production are briefly described in Table 2. Most of
 262 these technologies are for primary ores. Some applications for secondary sources such
 263 as industrial waste and mine tailings exist (Abisheva et al., 2017; Binnemans et al.,
 264 2015; Figueiredo et al., 2018; Innocenzi et al., 2014; Jorjani and Shahbazi, 2016;

265 Peelman et al., 2016), but they should be treated as emerging technologies. Significant
 266 further development of these new technologies is required before they are suitable for
 267 industrial-scale usage (Kinnunen and Kaksonen, 2019).

268 In spite of the low concentration of REEs in comparison to end-of-life consumer goods,
 269 mine tailings are a potential source of REEs because of the large volumes of mine
 270 tailings, which mean that the total amount of recoverable REEs could be high
 271 (Binnemans et al., 2015).-Several processes have been proposed for the recovery of
 272 REEs from mine tailings. Peelman et al. (2018) have proposed a method for the
 273 recovery of REEs from mine tailings from apatite mineral with an REE content of 1200-
 274 1500 ppm using acidic leaching followed by cryogenic crystallization and solvent
 275 extraction. They achieved a 70-100% recovery of REE.

276 Table 2: Available and emerging technologies for CRMs processing.

CRMs	Production process
Rare earth elements	<ul style="list-style-type: none"> -Acidic leaching-cryogenic crystallization-solvent extraction from mine tailings with apatite and monazite. (Peelman et al., 2016). -Bioleaching for REEs extraction from low-grade sources. (Peelman et al., 2014). -Solvent extraction to recover REEs from mine tailings of gold and tellurium mining (Tunsu et al., 2019). -Use of solvent impregnated resins (SIR) to recover REEs from low concentration solutions (Onishi et al., 2010; SUN et al., 2009; Yoon et al., 2016).
Antimony	<ul style="list-style-type: none"> -Crushing and pyrometallurgical methods for primary ores (Anderson, 2012). -Crushing and hydrometallurgical methods like leaching and electrodeposition (Anderson, 2012).
Cobalt	<ul style="list-style-type: none"> -Bioleaching of sulfidic tailings of iron mines. (Ahmadi et al., 2015). -Mineral beneficiation, comminution, flotation, smelting, leaching or refining for sulfide ores (European Commission, 2017b). -Calcination, pyrometallurgical process, hydrometallurgical methods for lanthanides ores (European Commission, 2017b).

Niobium	-Gravity separation, froth flotation, magnetic and electrostatic separation, and acid leaching depending on the ore (European Commission, 2017b).
Vanadium	-Extraction of vanadium as a co-product to iron from vanadium slag includes bearing, roasting, acid leaching solvent extraction, ion exchange, and precipitation (Xiang et al., 2018). -Desliming-flotation from low-grade stone coal (European Commission, 2017b). -Preform reduction process (PRP) based on a metallothermic reduction of vanadium pentoxide (V_2O_5). (Miyachi and Okabe, 2010).

277

278 There are no processing plants using copper mine tailings as a source of CRMs.

279 Therefore, technologies used for primary sources are assumed to be also applicable to
280 the processing of mine tailings. Based on the content of the mine tailings analyzed, two
281 feasibility studies are conducted; the first for producing rare earth oxides and the
282 second for vanadium recovery, using mine tailings as a source.

283 The extraction process for REEs, in a general form, includes three steps: mining and
284 comminution; ore beneficiation processes consisting of flotation, gravity and magnetic
285 techniques to generate REE concentrate; and hydrometallurgical methods to extract
286 REE compounds (Sadri et al., 2017). Hydrometallurgical methods include cracking of
287 REE concentrate; leaching, neutralization and precipitation processes; and separation
288 and purification techniques such as solvent extraction. Solvent extraction allows
289 recovering REEs with a high degree of purity, moreover, a variety of solvent extraction
290 reagents is available. For secondary waste, selective extraction of REEs is required
291 from solutions with a high content of other species (Tunsu et al., 2019).

292 A life cycle inventory and impact assessment of the production of RE oxides from
293 primary bastnasite and monazite has been presented for the Bayan Obo mine in Inner

294 Mongolia, China, in (Koltun and Tharumarajah, 2014). The study found out the mining
295 and beneficiation stage accounts for 6.98% of energy consumption and 6.51% of water
296 consumption. When processing mine tailings, there is no mining stage, so the values
297 were adapted. Adapted values of energy and water consumption to obtain RE oxides
298 from waste material are included in the supplementary material.

299 Primary ores of REEs are usually treated with alkaline pressure leaching or sulfuric acid
300 roasting. However, mine tailings are a low-grade source of REEs, so these technologies
301 may not be economically feasible. Chloride-based hydrometallurgical processes may be
302 a potential alternative to traditional capital intensive hydrometallurgical processes based
303 on high temperature and pressure (Onyedika et al., 2012) and they could be a suitable
304 option for REE recovery from tailings at economically viable capital and operating cost.

305 In the case of vanadium, it is mainly produced as a co-product from the vanadium slag
306 before the steel converter. The main vanadium products are vanadium pentoxide (V_2O_5)
307 and ferrovandium (FeV) (European Commission, 2017b). Other sources of vanadium
308 are stone coal, steel scrap, and fossil fuels.

309 The mine tailings analyzed in this study have a CRMs content that varies between 80-
310 214,000 grams per ton of tailing. In Chile, there are currently no projects providing for
311 the use of mine tailings as a source of CRMs, nor approved initiatives for the production
312 of CRMs from primary ores.

313 3.3. Economic Assessment

314 The economic assessment is done in two main steps. The first step focuses on the
315 economic potential of CRMs found in inactive mine tailings as an in-situ value,

316 considering the monetary value of the CRMs to assess the feasibility of CRMs
 317 production. The second stage concentrates on the analysis of the feasibility of CRMs
 318 production using mine tailings as a source.

319 Prices of critical materials may differ from one source to another. In addition, the prices
 320 of some critical materials are not publicly available as they are traded privately. To
 321 calculate the economic potential of inactive mine tailings deposits, the following prices
 322 were used, see Table 3.

323 Table 3: CRMs prices in July 2018

Critical material	Price (\$US/kg)*	Critical material	Price (US\$/kg)*
Antimony	8.51	Neodymium metal \geq 99.5%	68.0
Cerium metal \geq 99.5%	7.00	Neodymium oxide \geq 99.5%	66.7
Cerium oxide \geq 99.5%	5.59	Praseodymium metal \geq 99%	125.00
Cobalt	87.5	Praseodymium oxide \geq 99.5%	81.6
Dysprosium metal \geq 99%	268.57	Samarium metal \geq 99.9%	15
Dysprosium oxide \geq 99.5%	226.80	Scandium metal \geq 99.9%	3,458
Gadolinium metal \geq 99.9%	44.00	Scandium oxide \geq 99.95%	1,079
Gadolinium oxide \geq 99.5%	20.94	Vanadium (as V ₂ O ₅ 80%)	40.00
Lanthanum metal \geq 99%	7.00	Yttrium metal \geq 99.9%	36.5
Lanthanum oxide \geq 99.5%	7.80	Yttrium oxide \geq 99.99%	4.60

324 * Sources: (Mineralprices.com, 2018),(Thenorthernminer.com, 2018), (LME, 2018).

325 The economic potential of CRMs recovery was calculated as the fraction of each CRM
 326 in the tailings multiplied by the mass of each TSF for the 16 TSFs studied. The
 327 economic potential is a reference value for the total REE value of the mine tailings. The
 328 economic potential of these TSFs is shown as supplementary material.

329 To assess the feasibility of CRMs recovery, the DFC method was used to calculate the
 330 NPV and IRR for REOs production and V₂O₅ production using mine tailings. The NPV is
 331 the difference between the present value of cash inflows and the present value of cash

332 outflows in a particular period of time. IRR is the discount rate at which the NPV of
333 future cash flows is equal to the initial investment. NPV and IRR are metrics used in
334 capital budgeting and decision-making. The calculation does not include external factors
335 such as inflation. To obtain the NPV and IRR for the options assessed, capital costs and
336 operating costs of projects with similar characteristics were used.

337 Capital costs, also referred to as capital expenses or CAPEX, represent the investment
338 made for the project, which includes costs of the development phase which, among
339 other costs, comprises the purchase of the equipment, building a manufacturing plant
340 and the cost of product launch. The investment represents the first cash flow in the DFC
341 method.

342 Operating costs, operating expenses or OPEX, are expenses incurred during the
343 lifetime of the project. In the case of a mining project, these would include the cost of
344 labor, water, and energy, maintenance, spare parts, and indirect costs (Bhojwani et al.,
345 2019).

346 The first option assessed is the production, using mine tailings as a source, of the
347 following rare earth oxides (REOs): cerium, lanthanum, neodymium, yttrium, samarium,
348 gadolinium, praseodymium and dysprosium. Scandium is also considered as REE but it
349 has different properties and a different production process, which is why it was not
350 assessed together with the above mentioned REEs.

351 The second option assessed is vanadium as the production of vanadium pentoxide
352 (V_2O_5). It is due to the fact that vanadium is the main CRM found TSFs in the
353 Antofagasta Region (see Table 1).

354 3.3.1. Feasibility of Producing rare earth elements using mine tailings as a source
 355 For REOs production, we have considered only REEs found in larger quantities. Due to
 356 the lack of data about similar projects that use mine tailings or industrial waste as
 357 source material, we used data from a Canadian project that produces rare earth oxides
 358 (Hudson Resources Inc, 2013) from primary sources to produce of neodymium,
 359 praseodymium, lanthanum, and cerium. Data used for NVP calculation are shown in
 360 Table 4.

361 Table 4: Data for REOs project

Data	Value	Unit
Capital cost	342,514,448	US\$
Life of mine	20	years
Operating cost	13,080	US\$/ton REOs
REOs Price	22,000	US\$/ton REOs
Production capacity	4,000	tons REOs/year
Annual increase (OPEX)	1.5	%
Annual increase (PRICE)	1.5	%
Discount rate	10	%

362 The price used to calculate NPV corresponds to the weighted average for REOs;
 363 cerium, lanthanum, samarium, gadolinium, praseodymium, dysprosium, and yttrium
 364 oxide, which is 37 USD/kg of REOs produced, 40% was discounted to reflect the
 365 difference between REO concentrate and separated individual rare earth oxide prices,
 366 so the price used for NPV calculations is 22 USD/kg, as in the report it was used as a
 367 reference price. The grade of REEs corresponds to the average REEs grade in all the
 368 deposits analyzed. In the mine tailings covered by the analysis, the average grade is
 369 lower than in most primary ore processing projects, so the production was reduced
 370 accordingly.

371 It is important to note that operating costs and capital costs are referential values. In the
372 case of mine tailings, costs related to extracting mineral ores should not be considered
373 since tailings are materials that have already been mined and processed.

374 The NPV is 672,987 USD which means that the projected earnings generated for this
375 proposed REOs production exceed the anticipated costs and the overall value for the
376 project is positive. However, even though the NPV is positive, its value is too low to
377 invest in a project of such a magnitude. The IRR is 10.03% which is almost the same as
378 the discount rate chosen for the project, this confirms that the project is not highly
379 profitable. Cash inflows and outflows are included as supplementary material.

380 3.3.2. Feasibility of producing vanadium using mine tailings as a source

381 Vanadium is the main CRM found in mine tailings in the Antofagasta Region. There are
382 46,110 tons of vanadium in inactive TSFs, but active tailings in this area have the
383 potential for ca. 900, 000 tons of vanadium.

384 Capital and operating costs for vanadium production are taken from a preliminary
385 economic assessment study for the Gibellini vanadium project (Lee, 2018). This
386 project has been designed as an open pit heap leaching operation to obtain vanadium
387 pentoxide (V_2O_5). The Gibellini project is designed for processing of low-grade minerals,
388 so it is suitable for mine tailings, but in this study, production is reduced because the
389 grade in mine tailings is lower in mine tailings. The values used for the calculation of
390 NPV and IRR are given in Table 5. The values of NPV and IRR for vanadium production
391 from Chilean mine tailings are shown in the supplementary material.

392 Table 5: Data for vanadium project

Data	Value	Unit
Capital cost including 25% contingency	116,760,000	US\$
Life of mine	14	years
Operating cost	14,767	US\$/ton V ₂ O ₅
Vanadium pentoxide price	40,000	US\$/ton V ₂ O ₅
Production capacity	1,000	tons V ₂ O ₅ /year
Annual increase (OPEX)	1.5	%
Annual increase (PRICE)	1.5	%
Discount rate	10	%

393

394 The NPV is 76 million US\$ and the IRR is 21%, these values indicate that the project is
 395 profitable as the NPV is positive and the IRR is higher than the discount rate. Cash
 396 inflows and outflows are shown as supplementary material.

397 3.5. Sensitivity analysis

398 In this study, a sensitivity analysis was performed on four parameters: capital cost,
 399 operating cost, critical materials price, and the effect of the discount rate on NPV for the
 400 examined options. The objective of the sensitivity analysis is to understand the
 401 uncertainty in the NPV for the examined parameters. These parameters were chosen
 402 because they are the key components in the DCF method.

403 Sensitivity analysis determines how different values of one or more independent
 404 variables affect a dependent variable under a given set of assumptions. Sensitivity
 405 analysis is the last stage of the process of assessing and selecting a technological
 406 alternative (Ibáñez-Forés et al., 2014). Sensitivity analysis studies how several sources
 407 of uncertainty contribute to the entire uncertainty of a mathematical model.

408 In the DCF method, the discount rate is the rate used to convert the future value of a
 409 project cash flows to today's value. The discount rate is adjusted to the risk associated

410 with a project. Therefore, the higher the risk, the higher the discount rate (Kodukula and
411 Papudesu, 2006). Risk is associated with the uncertainty of a project. In business, risks
412 may have a positive or negative effect. The discount rate was varied to acknowledge
413 that mining projects deal with uncertainties that can be included in the model by
414 choosing a higher discount rate.

415 Mining commodity prices always show greater volatility than those of any other primary
416 products (Foo et al., 2018). Prices of critical materials may experience price spikes due
417 to their instability caused by the risk of supply disruption. Critical materials have
418 inelasticity element in their prices, this means that the demand for these materials is not
419 highly affected by the price (K. Binnemans et al., 2013; Leader et al., 2019). Critical
420 materials are needed in technologies, such as clean energy technologies, in which there
421 are not substitutes for the critical materials needed (Leader et al., 2019).

422 The price of each critical material assessed was considered as an important parameter
423 that contributes to the overall uncertainty of the project.

424 Since capital costs and operating costs used in this study are referential values, and
425 they are further used as inputs in the DCF method, it was necessary to address the
426 variability of the real values of these parameters vis-a-vis the values used here.

427 Capital cost, operating costs, and prices varied between -30 and 30% of the original
428 value. The discount rate varied between 0.05 and 0.3.

429 The results of the sensitivity analysis for the REOs price are shown in Figure 3. It can
430 be seen that for every 5% increase in the price of the REOs, the NPV increases by 38

431 million US\$. NPV is highly sensitive to changes in REO prices. NPV becomes negative
432 when the price of REOs is below 22 US\$/kg, making the project financially unviable.

433 The NPV is less sensitive to changes in operating costs than price; NPV decreases to
434 21 million US\$ with an increase of 5% in operating costs. The results of the sensitivity
435 analysis of the NPV to the capital cost show that as the investment cost increases by
436 5%, the NPV decreases by ca. 15 million US\$.

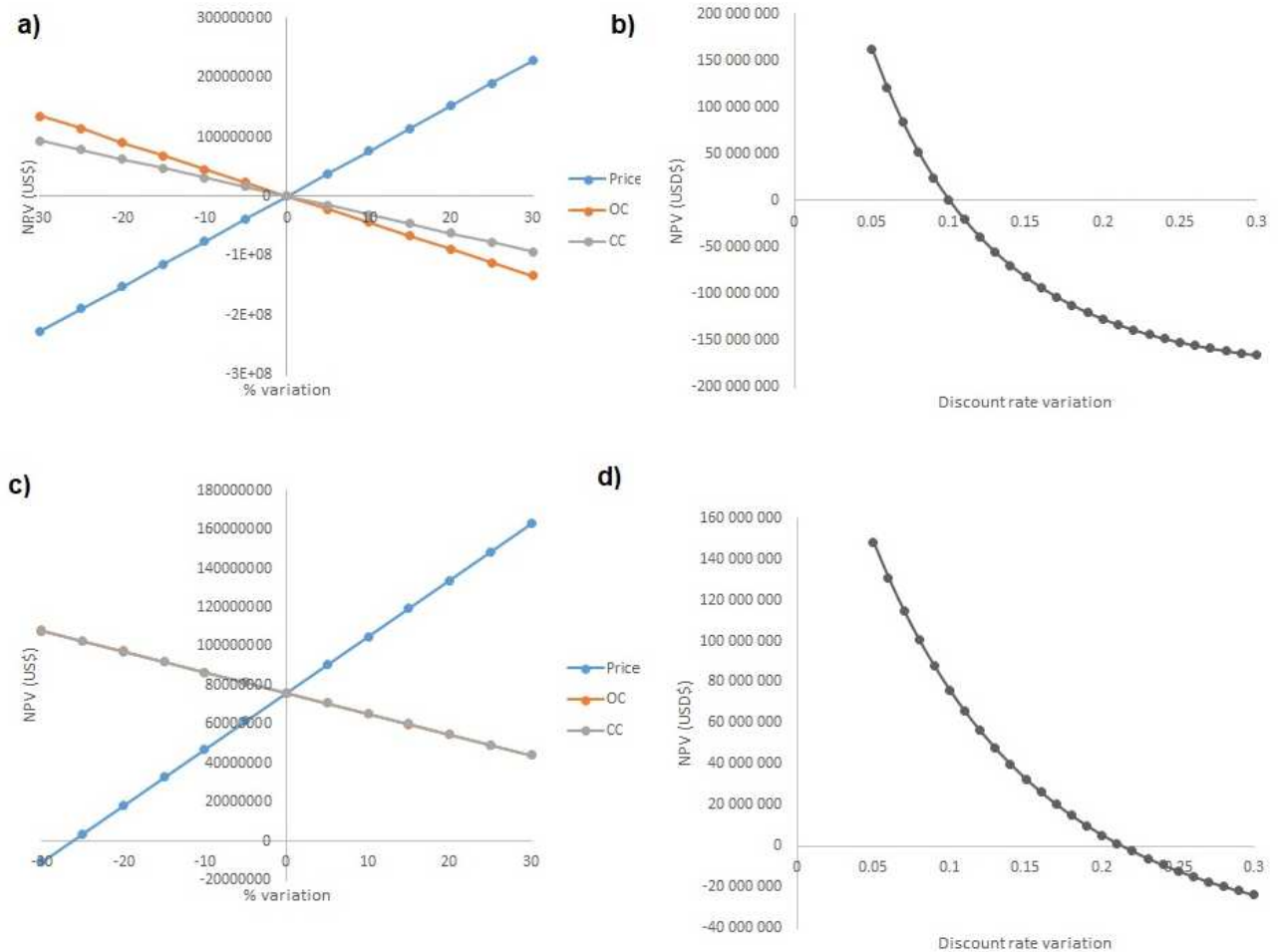
437 The discount rate varied between 0.05 and 0.3. The NPV is not a linear function of the
438 discount rate, the value considered was 0.1. When the discount rate is 0.11, NPV
439 decreases by approximately 21 million US\$. With a discount rate higher than 0.1, NPV
440 becomes negative, making the project unviable.

441 Results of sensitivity analysis of NPV for vanadium pentoxide production are shown in
442 Fig. 3. When the price increases by 5%, NPV increased by ca. 14 million US\$. When
443 the price drops by 26%, NPV becomes negative and the project unviable.

444 Results of the sensitivity analysis of NPV to operating costs show that NPV is slightly
445 sensitive to changes in operating costs. When operating costs increase by 5%, the NPV
446 decreases by ca. 5 million US\$. Sensitivity analysis of the NPV to changes in capital
447 cost shows that with an increase of 5% in the capital cost, the NPV decreases by ca. 5
448 million US\$. The values of NPV are very similar for both operating costs and capital
449 costs.

450 The sensitivity analysis of NPV to changes in the discount rate shows that if the
451 discount rate increases by 0.01 from the value of 0.1 used to 0.11, the NPV decreases

452 by 10 million US\$ approximately. When the discount rate is higher than 0.21, NPV
 453 becomes negative.



454
 455 Fig. 3: Sensitivity analysis, a) Sensitivity of the NPV (REOs project) to the price of
 456 REOs, operating costs and capital costs; b) Sensitivity of NPV to discount rate in REOs
 457 project; c) sensitivity of NPV (vanadium project) to the price of V₂O₅, operating costs and
 458 capital costs; d) Sensitivity of NPV to discount rate in vanadium project.

459 Results show that under certain prices, operating costs and capital costs, it is possible
 460 to invest in producing CRMs using a secondary source such as mine tailings.

461 The parameters analyzed in the sensitivity study may change simultaneously.
 462 Therefore, their interactions were analyzed using design-of-experiments together with
 463 response surface methodology. In the analysis of the NPV of both projects, REOs
 464 production and V₂O₅ production, four factors and three levels were considered. The
 465 factors are: the price, capital costs (CAPEX), operating costs (OPEX), and the discount
 466 rate (*i*). The levels correspond to the value used in the economic assessment, then low
 467 and high levels for the same value were multiplied by 0.85 and 1.15, respectively, which
 468 means the experimental design results are valid in the range between -15% and +15%.
 469 A percentage of 15% was chosen to ensure a good adjustment. The values tested for
 470 the discount rate are 0.05, 0.1, and 0.15. ANOVA results show which parameters and
 471 interactions influence the NPV by analyzing the p-value. For the p-value < 0.01 all linear
 472 parameters and the interaction with the discount rate were significant. Also, the
 473 statistical analysis confirms that price and the discount rate are the parameters exerting
 474 greater influence. Regression models obtained have the following form:

$$NPV = a + b CAPEX + c OPEX + d price + e i + f i^2 + g CAPEX i + h OPEX i + j price i$$

475 The values for *a, b, c, d, e, f, g, h* and *j* are -17.6, -0.9103, -59.55, 67.1, -1766, 14323,
 476 0.0, 242.9, and -299.5 for REOs project, and 47.64, -0.9932, -12.572, 12.572, -1143.3,
 477 5717, 0.828, 49.63, -49.625 for V₂O₅ project, respectively. The units for *NPV* and
 478 CAPEX are MUS\$, OPEX and price are kUS\$/ton, and the discount rate is
 479 dimensionless. The R-squared values or the coefficient of the regressions were
 480 $R^2 = 98.17\%$, $R^2_{adj} = 97.99\%$, and $R^2_{pred} = 97.79\%$ for REOs project, and $R^2 = 99.95\%$,
 481 $R^2_{adj} = 99.95\%$, and $R^2_{pred} = 99.94\%$ for the V₂O₅ project. The R^2 for both projects are
 482 over 98% which means that at least 98% of the variation of the NPV can be explained

483 by the model. Also, excellent values of adjusted R^2 and predicted R^2 were observed
484 which suggests that the number of parameters in the model is correct and that the
485 model is able to produce high quality predictions. The ANOVA results and Pareto
486 graphics are included in the supplementary material. Also, supplementary material gives
487 the results of the design-of-experiment and response surface methodology for the IRR
488 which behaves differently from the NPV.

489 4. Discussion

490 Mine tailings are waste obtained from the processing of a rock with a view to obtain one
491 or more products that will be refined to finally get a metal(s) that is needed. Tailings
492 should be stored in facilities where they are disposed in accordance with the regulations
493 binding in each region, otherwise, the consequences to the environment can be
494 devastating.

495 The lack of a long-term consideration of the entire life-cycle of a mine and the instability
496 of mine projects contribute to irreversible mineral losses and resource sterilization. With
497 this knowledge in mind, further research should address new strategies to anticipate the
498 future use of material beyond the closing of a mine (Lèbre et al., 2017). Mine waste
499 hierarchy goes from prevention as the most favorable option to treatment and disposal
500 as the least favorable options; if waste cannot be prevented then reuse and recycling
501 are needed (Lottermoser, 2011). Nowadays most mine tailings go to the treatment and
502 disposal phase. In the Sustainable Development Goals, the World Economic Forum
503 suggests the re-use of tailings, these goals are meant to be achieved by 2030 (World
504 Economic Forum, 2016). The reprocessing of mine tailings is also an element of the
505 transformation from a linear to a circular economy that the mining industry must face.

506 Reprocessing mine tailings to obtain critical materials reduces the dependency on
507 reserve extraction (El Wali et al., 2019).

508 Other approaches to mine tailings management from a circular economy point of view
509 include recovering water from mine tailings, which helps to reduce the reliance on
510 seawater (Cisternas and Gálvez, 2018). Recovering water or reducing the amount of
511 water in tailing diminish the need to pump water, which decreases energy consumption
512 and greenhouse gas emissions involved in pumping water to high altitudes, where
513 mines are usually located in Chile (Araya et al., 2018; Herrera-León et al., 2019;
514 Ramírez et al., 2019). Another approach is to use mine tailings as cementitious
515 materials and pigment for sustainable paints (Barros et al., 2018; Vargas and Lopez,
516 2018).

517 There have been conducted several studies on new technologies or processes to
518 recover CRMs from secondary sources such as mine waste (Alcalde et al., 2018;
519 Andersson et al., 2018; Figueiredo et al., 2018; Khalil et al., 2019; Markovaara-Koivisto
520 et al., 2018; Peelman et al., 2018). Most of these studies are carried out at laboratory
521 and pilot plant scale. Nevertheless, the literature on the recovery of CRMs from mine
522 tailings is constantly growing. It is due to the fact that new sources of CRMs are
523 urgently needed as their importance in the global economy is constantly growing.
524 Moreover, the utilization of wastes such as mine tailings, instead of mineral deposits, is
525 essential from a circular economy point of view. Therefore, extrapolation of the potential
526 of these technologies is immensely needed.

527 Results show that mine tailings facilities of the copper industry in Chile store valuable
528 elements such as CRMs. Therefore, the early evaluation of geochemical content,

529 identification of suitable technologies, and an economic analysis will help to find more
530 sustainable alternatives to CRMs production.

531 The DCF is a widely used method of financial assessment, but it is not a decisive
532 metrics for making a final decision on real investment. In order to ensure the robustness
533 of assessment, sensitivity analysis was performed to analyze the effect of the possible
534 fluctuations of market prices, capital and operating costs on the analyzed options of
535 CRMs production. It has been found out that the discount rate and both capital and
536 operating costs play critical roles in economic decisions in different areas (Choi et al.,
537 2018; Cisternas et al., 2014; Santander et al., 2014).

538 Reprocessing mine tailings will also have an impact on the environment. Due to the
539 nature of chemical and physical processes, mineral processing is water and energy
540 intensive, some quantities of solvents and reagents are used and at the end of the
541 process, there will still be waste that should be stored in a tailing facility. The mining
542 waste obtained after the reprocessing of tailings should be stored in a tailing facility
543 complying with the regulations designed to protect people and the environment.

544 5. Conclusions

545 There are 696 tailings storage facilities in Chile, mainly from copper mining, which is the
546 biggest mining industry in the country. The biggest TSF has the capacity to store
547 4,500,000,000 tons of tailings. Currently, there are some initiatives for recovering metals
548 of interest from mine tailings, but such initiatives are all in the early stages of feasibility
549 assessment. This study provides valuable information for the assessment of the techno-
550 economic feasibility of industrial-scale critical materials recovery from copper industry
551 tailings.

552 Copper production will continue to grow as the copper grade decrease. Therefore, the
553 volume of mine tailings that are produced every year will increase as well. Mine tailings
554 are a worldwide environmental problem as they can generate acid drainage, and cause
555 air pollution and soil contamination. Yet, mine tailings contain several valuable
556 elements, among them critical raw materials. Therefore, the use of mine tailings as a
557 secondary source would help mitigate shortages in critical raw materials by minimizing
558 the reliance on primary sources.

559 Chilean copper mine tailings have substantial economic potential as a source of critical
560 materials such as vanadium, cobalt, rare earth elements and antimony. Minerals
561 contained in Chilean mine tailings from copper production are mostly silicates with a low
562 grade of CRMs; currently, no approved projects exist that consider mine tailings as a
563 source of CRMs. Although mine tailings have a low grade of CRMs, their already stored
564 quantity is enormous. In addition, prices of critical raw materials can be very high, and
565 these factors could make a future production of CRMs from mine tailings feasible.

566 Two options of producing CRMs using mine tailings were assessed; production of rare
567 earth oxides (REOs) and production of vanadium pentoxide (V_2O_5). The DFC method
568 was used to evaluate the economic feasibility of both operations. The NPV and IRR for
569 the production of REOs are positive, which means that the project is feasible.

570 Nevertheless, the NPV is low for an investment of this scale and the IRR is close to the
571 discount rate value. The sensitivity analysis of the NPV of REOs production from mine
572 tailings showed that NPV is highly sensitive to the discount rate and REO prices.

573 Results of the ANOVA confirm that the discount rate and price are the most significant
574 variables influencing the NPV behavior.

575 Vanadium pentoxide production is feasible for an investment of 14 years, as the NPV is
576 76 million US\$ and the IRR IS 21% for V₂O₅ production. Vanadium is the main CRMs
577 found in tailings in the Second Region in Chile. It is concluded that producing CRMs
578 using inactive tailings and later tailings from the active mining processes may be a
579 feasible option to ensure profitable use of mine tailings and to diversify CRMs supply.

580 Acknowledgments

581 This publication was supported by Anillo–Grant ACM 170005 (PIA-CONICYT). N. Araya
582 thanks the National Council for Scientific and Technological Research (CONICYT,
583 PFCHA/Doctorado Nacional/2017-21170815) for a scholarship in support of her
584 doctoral studies. L.A.C. thanks the supported of MINEDUCUA project, code ANT1856
585 and Fondecyt program grant number 1180826. The authors are grateful to Peter Jones
586 for his help in editing the paper.

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Declaration of interests

The authors declare that they have no known competing financial interests or personal relationships that could have appeared to influence the work reported in this paper.

The authors declare the following financial interests/personal relationships which may be considered as potential competing interests:

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